CITY COUNCIL - MINUTES

Meeting Type: **Regular Meeting**
Meeting Location: **City Hall, Council Chambers**
Meeting Date: **Wednesday, June 25, 2025**
Meeting Time: **7:00 pm**

1. **CALL TO ORDER**

2. **MOMENT OF SILENCE**

3. **PLEDGE OF ALLEGIANCE**

   Councilor Retrosi led the pledge of allegiance.

4. **ROLL CALL ATTENDANCE**

   Present: Councilor Richer, Councilor Nemeth, Councilor Retrosi, Councilor Williams, Councilor Cullen, Councilor Hackett, Councilor Warach, Deputy Mayor Shanahan, Mayor Carrier
   Also Present: City Manager Joyal, Acting City Attorney Perez, City Clerk Vansylyvong-Bizier

   Councilor Nemeth attended the meeting via telephone conference as she is in the emergency room with her child and unable to attend in person.

   Councilor Nemeth joined the meeting in person at 10:11 PM.

   Councilor Hackett left the meeting at 11:00 PM.

   Councilor Warach left the meeting at 11:15 PM.

5. **PROCLAMATIONS/AWARDS**

6. **APPROVAL OF AGENDA**

   Deputy Mayor Shanahan moved to approve the agenda, seconded by Councilor Retrosi.
   Deputy Mayor Shanahan moved to substitute in the whole a revised version of agenda item 13.A.3., seconded by Councilor Retrosi
   Roll Call Vote: 9-0.
   Deputy Mayor Shanahan moved to approve the amended agenda, seconded by Councilor Warach.
   Roll Call Vote: 9-0.

7. **PUBLIC HEARINGS**

   A. **AUTHORIZATION TO RENAME WASHINGTON STREET BRIDGE OVER THE COCHECO RIVER TO THE CAPTAIN JACK T. CASEY USMC MEMORIAL BRIDGE**
   SPONSORED BY MAYOR CARRIER BY REQUEST

   The Mayor, seeing no one wishing to speak, closed the Public Hearing.

   B. **AUTHORIZATION TO ACCEPT AND EXPEND THE NHDES CLEAN DIESEL GRANT FOR REPLACEMENT OF 2000 LOADER**
   (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
   SPONSORED BY MAYOR CARRIER BY REQUEST

   The Mayor, seeing no one wishing to speak, closed the Public Hearing.

8. **PUBLIC FORUM**

   Taxpayers, Business owners, and Residents are invited to speak on any issue pertaining to the business of the City of Dover. Statements shall be limited to five minutes.

   Richard Spence, 8 Madelyn Dr, spoke in opposition of using artificial turf for the athletic complex project.

Stephanie Ragonese, resident of Dover, spoke in opposition of using artificial turf for the athletic complex project.

Jessica Felber, resident of Dover, spoke in opposition of using artificial turf for the athletic complex project.

Juliet Lyons-Thomas, resident of Dover, spoke in opposition of using artificial turf in the athletic complex project.

Connor Lasarz, 11 West Concord St, spoke in favor of the athletic complex project using synthetic turf.

Matt Labar, resident of Dover, spoke in favor of the athletic complex project using synthetic turf.

Maddie Richer, Florence St, spoke in opposition of the athletic complex project using synthetic turf.

Peter Schmidt, 53 Fourth St, spoke about the implications of the cost of the project and the issues at the state level for education funding. Mr. Schmidt believes the best option for the project would be natural grass.

Neal Stacy, 75 Long Hill Rd, spoke in favor of the athletic complex project using synthetic turf.

Brian Cheek, 26 Sandpiper Dr, spoke in favor of the athletic complex project using synthetic turf.

Bill Baber, Gerrys Ln, spoke about the importance of taking into consideration the use of synthetic turf and the cost of the project.

Susan Spence, 8 Madelyn Dr, spoke about the potential tax impact of the project on homeowners and renters.

Rick Pelletier, resident of Dover, spoke in favor of the athletic complex project using synthetic turf.

Ben Castles, DHS senior, spoke in favor of the athletic complex project using synthetic turf.

Ryan Hebert, 4 Evans, spoke in favor of the athletic complex project using synthetic turf.

Kristen Wilhelm, resident of Dover, spoke in favor of the athletic complex project using synthetic turf.

Stephanie Joyce, resident of Dover, spoke in favor of the athletic complex project using synthetic turf.

Brian Snow, 20 Dean Dr, spoke in favor of the athletic complex using synthetic turf.

Laura Windsor-Reed, 41 Danielle Ln, spoke in favor of the athletic complex using synthetic turf.

Doug MacGregor, 43 Ezras Way, spoke about the importance of sports for children in school and how it positively impacts a student.

Janice Woods, Campfire Dr, spoke about the cost implications of the athletic complex project.

Kevin Sprague, Woodland Rd, spoke in favor of the

Connor Sprague, Woodland Rd, spoke in favor of the athletic complex using synthetic turf.

Kristine, spoke in favor of the athletic complex using synthetic turf.

Shelly MacGregor, 43 Ezras Way, spoke in favor of the athletic complex using synthetic turf.

John Atherton, 22 West Concord, spoke in opposition to the cost of the athletic complex project.

Denise Durin, 42 Bridle Path, spoke in favor of the athletic complex project using synthetic turf.

Susan Smith, 2 Susannah's Crossing, spoke against the use of synthetic turf in the athletic complex.

Karen, resident of Dover, spoke in favor of the athletic complex using synthetic turf.

Scott Dubbin, Dover Point Rd, spoke in favor of the athletic complex using synthetic turf.

Joe Salisbury, Waterloo Cir, spoke about concerns with synthetic turf used in the athletic complex.

Kevin Calhoon, Lucy Ln, spoke in favor of the athletic complex using synthetic turf.

Christine Baber, 5 Gerry's Ln, spoke about the importance of the keeping the City fiscally and physically healthy.

Alison Davis, 11 Hidden Valley Dr, spoke about the importance of not installing synthetic turf on the athletic complex.

Heather Twombly, 549 Sixth St, spoke on behalf of the Recreation Advisory Board in favor of the athletic complex.

Michelle Clancy, 22 Parsons Ln, spoke about her experience on the JBC and as a school board member. Ms. Clancy spoke in favor of the athletic complex project.

Robin Trefethen, Nantucket Ct, School Board Chair, spoke about the need for the project upgrade and reminded the Council that a majority of the School Board did vote to recommend option b for the athletic complex project.

Milne, resident of Dover, spoke about injuries on organic grass vs. synthetic turf.

Greg Kageleiry, resident of Dover, spoke in favor of option B for the athletic complex project as well as the importance of sports for a student.

Peter Wotton, 12 Apache St, spoke in favor of option B for the athletic complex project.

Owen Wood, Henry Law Ave, spoke in favor of option B for the athletic complex project.

Geffin Nadorian, 42 Bridle Path, spoke in favor of option B for the athletic complex project.

Dover High School student, spoke in favor of the athletic complex project option B.

Rett Reed, 41 Danielle Ln, spoke in favor of option B for the athletic complex project.

Lindsey Field, Benjamin Way, spoke in favor of option B for the athletic complex project.

Michelle, 4 Mohawk Dr, spoke in favor of the use of synthetic turf for the athletic complex project.

Tim McCoy, 270 Washington St, spoke in favor of option B for the athletic complex project.

Jay Miller, 94 Tolend Rd, spoke in favor of option B for the athletic complex project.

Skylar Gray, 191 County Farm Cross Rd, spoke in favor of option B for the athletic complex project.

Lindsey Bryant, resident of Dover, thanked the JBC and School Board for voting for what the community has asked for and asked the Council to vote on that rather than personal beliefs.

Matthew, Dover Soccer Coach, spoke in favor of option B for the athletic complex project.

Cynthia Walter, 22 West Concord St, spoke in opposition of using synthetic turf for the athletic complex project.

Greg Hunt, 295 Back Rd, spoke about the cost implication of the project and is concerned about the impact on property taxes.

Jana Leonardi, 6 Renaud Ave, spoke in favor of option B for the athletic complex project.

Ronan O'Doherty, 13 Elliot Park, spoke in favor of option B for the athletic complex project.

Jackson Brock, 6 Shady Ln, spoke in favor of using synthetic turf in the athletic complex project.

Matt Keane, 1 Reyners Brook Dr, spoke in favor of option B for the athletic complex project.

Aiden Joy, 149 Portland Ave, spoke about the safety and injuries on the grass fields that he has played on.

Miles Perron, DHS student, supports option B for the athletic complex project.

Dover High School student, spoke in favor of option B for the athletic complex project.

9. CITY MANAGER'S REPORT

City Manager Joyal submitted his report in writing to the Council, and went over some points of interest with them.
Deputy Mayor Shanahan moved to accept the City Manager report, seconded by Councilor Hackett.
Roll Call Vote: 9-0.

10. APPROVAL OF MINUTES

A. June 11, 2025 – Regular Meeting

Deputy Mayor Shanahan moved to approve the minutes, seconded by Councilor Williams.
Roll Call Vote: 9-0.

11. MAYOR'S REPORT

Mayor Carrier gave a brief update on the meetings and events he attended over the last couple of weeks.
Deputy Mayor Shanahan moved to accept the Mayor's report, seconded by Councilor Williams.
Roll Call Vote: 9-0.

12. UNFINISHED BUSINESS

A. ORDINANCES IN THE 2nd READING

B. ORDINANCES IN THE 3RD READING

C. RESOLUTIONS

1. GENERAL FUND SCHOOL DEPARTMENT FY2026 BUDGET AMENDMENT – ADDITIONAL APPROPRIATION FOR DEBT SERVICES (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
SPONSORED BY MAYOR CARRIER BY REQUEST

Deputy Mayor Shanahan moved to approve the resolution, seconded by Councilor Retrosi.

A lengthy discussion ensued in regards to the price and field surface.

Deputy Mayor Shanahan moved to amend the resolution to reflect in the second "whereas to approve debt financing…" to $1,740,571.00 and for that same number to be reflected in the "now therefore be it resolved…" as well as anywhere else it is applicable in the resolution, seconded by Councilor Retrosi.

Roll Call Vote: 6-3, with Councilor Richer, Councilor Hackett, and Councilor Warach opposed.

2. **CAPITAL IMPROVEMENTS PROGRAM APPROPRIATION FOR DOVER HIGH SCHOOL ATHLETIC COMPLEX AND AUTHORIZATION FOR BONDING**
   (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
   SPONSORED BY COUNCILOR CULLEN

   Deputy Mayor Shanahan moved to approve the resolution acknowledging there will be an amendment, seconded by Councilor Williams.

   Deputy Mayor Shanahan moved to amend the resolution to adjust item 1 under the "now therefore…" to $18,037,000.00 with the same amendment throughout the resolution replacing where the amount of $20,037,000.00 may appear, seconded by Councilor Nemeth.
   Roll Call Vote: 6-3, with Councilor Richer, Councilor Hackett and Councilor Warach opposed.

   Deputy Mayor Shanahan moved to approve the amended resolution, seconded by Councilor Nemeth.
   Roll Call Vote: 6-3, with Councilor Richer, Councilor Hackett, Councilor Warach opposed.

3. **AMENDMENT OF FY2026 SCHEDULE OF FEES FOR CERTAIN PARKING RATES AND FEES**
   (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
   SPONSORED BY MAYOR CARRIER BY REQEST

   Deputy Mayor Shanahan moved to approve the resolution, seconded by Councilor Warach.
   City Manager Joyal gave an overview of the resolution to the Council.
   Roll Call Vote: 9-0.

4. **AUTHORIZATION TO ACCEPT AND EXPEND THE NHDES CLEAN DIESEL GRANT FOR REPLACEMENT OF 2000 LOADER**
   (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
   SPONSORED BY MAYOR CARRIER BY REQUEST

   Deputy Mayor Shanahan moved to approve the resolution, seconded by Councilor Retrosi.
   City Manager Joyal gave an overview of the resolution to the Council.
   Roll Call Vote: 8-0.

   Immediately prior to this resolution, Councilor Hackett left the meeting.

5. **AUTHORIZATION TO RENAME WASHINGTON STREET BRIDGE OVER THE COCHECO RIVER TO THE CAPTAIN JACK T. CASEY USMC MEMORIAL BRIDGE**
   SPONSORED BY MAYOR CARRIER BY REQUEST

   Deputy Mayor Shanahan moved to approve the resolution, seconded by Councilor Williams.

City Manager Joyal gave an overview of the resolution to the Council.
Roll Call Vote: 8-0.

13. NEW BUSINESS

A. CONSENT CALENDAR

1. **B14074 CENTRAL AVENUE URBAN CORE (PHASE 1) WATER TRANSMISSION PROJECT, ADDITIONAL SCOPE OF WORK – UNDERWOOD ENGINEERS, INC.**
   SPONSORED BY MAYOR CARRIER BY REQUEST

2. **B25008B MUNICIPAL SECURITY SYSTEMS AMENDMENT NO. 1&2**
   SPONSORED BY MAYOR CARRIER BY REQUEST

3. **B25037 SPECIALIZED MUNICIPAL ENGINEERING SERVICES**
   SPONSORED BY MAYOR CARRIER BY REQUEST

4. **B25026 ENERGY SAVINGS PERFORMANCE CONTRACTING SERVICES (ESCO) – ENERGY EFFICIENT INVESTMENTS**
   SPONSORED BY MAYOR CARRIER BY REQUEST

5. **B25013 SIXTH STREET BRIDGE REPLACEMENT ADDITIONAL SCOPE OF WORK - VHB**
   SPONSORED BY MAYOR CARRIER BY REQUEST

6. **B15060 CONSTRUCTION OVERSIGHT SERVICES FOR THE COCHECHO WATERFRONT DEVELOPMENT PROJECT – HORSLEY WHITTEN GROUP, LLC**
   SPONSORED BY MAYOR CARRIER BY REQUEST

7. **OPERATION AND MAINTENANCE OF THE CLOSED CITY OF DOVER LANDFILL SUPERFUND SITE LIFT STATION, FY2026**
   SPONSORED BY MAYOR CARRIER BY REQUEST

8. **AUTHORIZATION TO PURCHASE FIRE DEPARTMENT PFAS-FREE GEAR (PPE) FROM FIRE TECH & SAFETY PER MASS STATE CONTRACT PSE01**
   SPONSORED BY MAYOR CARRIER BY REQUEST

9. **AUTHORIZATION TO EXECUTE MUNICIPAL HOST GROUP NET METERING MEMBERSHIP AGREEMENT BETWEEN COMMUNITY POWER COALITION AND THE CITY OF DOVER**
   SPONSORED BY MAYOR CARRIER BY REQUEST

10. **AUTHORIZATION TO PURCHASE POLARFLEX CUTTING EDGES FROM EASTERN WEAR PARTS – SOLE SOURCE**
    SPONSORED BY MAYOR CARRIER BY REQUEST

Deputy Mayor Shanahan moved to approve the Consent Calendar, seconded by Councilor Retrosi.
Mayor Carrier asked the Council if they had any resolutions to pull for further discussion, Councilor Cullen asked that item 13.A.9. be pulled.
Roll Call Vote on the remaining items: 8-0.

Deputy Mayor Shanahan moved to approve resolution 13.A.9., seconded by Councilor Richer.
Councilor Cullen asked clarifying questions in regards to the bid process of the resolution, to which Dr. Jackson Kaspari of Community Power Coalition of New Hampshire addressed at the podium.
Roll Call Vote: 8-0.

COMMITTEE REPORTS

1. Arts Commission (Nemeth)
2. Conservation Commission (Williams)
3. Library Board of Trustees (Nemeth)
4. **Appointments Committee (Williams)**
5. Planning Board (Cullen)
6. School Board Liaison (Hackett)
7. Recreation Advisory (Retrosi)
8. Energy Commission (Richer)
9. Parking Commission (Warach)
10. Legislative Liaison (Shanahan)
11. Committee for Racial Equity and Inclusion (Nemeth)
12. Graffiti Management Advisory Committee (Nemeth)
13. Ordinance Committee (Shanahan)
14. Solid Waste Advisory Committee (Hackett)
15. Transportation Advisory Commission (Richer)
16. Heritage Commission (Retrosi)
17. Board of Health (Richer)
18. Downtown TIF Advisory Board (Warach)
19. **Cochecho Waterfront Development Advisory Committee (Carrier)**
20. **COAST (Shanahan)**
21. **Waterfront TIF Advisory Board (Warach)**
22. **Dover Main Street (Carrier)**
23. **Strafford Regional Planning Commission (Williams)**
24. **Government Affairs (Carrier)**
25. **Cemetery Board (Warach)**
26. **Joint Building Committee – Athletic Complex (Cullen)**

Councilor Williams presented the Appointments Committee recommendations to the Council as follows:

New Appointments:
Richard Robison – DUC – Regular Member (term: 6/25/2025 to 6/25/2028)
Jessica Hurley – Recreation Advisory Board – Regular Member (term: 6/25/2025 to 10/6/2026)
Devon Dunn – Planning Board – Alternate Member (term: 6/25/2025 to 2/22/2026)
Dylan Lucas – Energy Commission – Alternate Member (term: 6/25/2025 to 3/27/2027)
Resignations:
Arcadia Lee – Energy Commission – Regular Member
Change in Status:
Lucas Veitch – Energy Commission – Alternate to Regular Member

Deputy Mayor Shanahan moved to accept the report to include new appointments, resignations, and changes, seconded by Councilor Retrosi.
Vote: 7-0.

Councilor Warach left the meeting at this time.

Deputy Mayor Shanahan gave an overview of the COAST report to the Council.

Councilor Williams gave an overview of the SRPC report to the Council.

B. RESOLUTIONS

1. **ADDITIONAL SCOPE OF WORK FOR B23006 COCHECHO WATERFRONT PUBLIC IMPROVEMENTS CONSTRUCTION – NORTHEAST EARTH MECHANICS**
   SPONSORED BY MAYOR CARRIER BY REQUEST

Deputy Mayor Shanahan moved to approve the resolution, seconded by Councilor Nemeth. City Manager Joyal and Deputy City Manager Parker gave an overview of the resolution to the Council and answered questions.
Roll Call Vote: 7-0.

2. **B25085 ROCK SALT & SOLAR SALT COOPERATIVE PURCHASE – MORTON SALT, INC**
   SPONSORED BY MAYOR CARRIER BY REQUEST

   Deputy Mayor Shanahan moved to approve the resolution, seconded by Councilor Nemeth. City Manager Joyal gave an overview of the resolution to the Council, Community Services Director Storer answered questions from the Council in regards to price.
   Roll Call Vote: 7-0.

C. ORDINANCES IN 1ST READING

14. COUNCIL CORRESPONDENCE

Deputy Mayor Shanahan moved to place a letter from Xfinity to place on file, seconded by Councilor Nemeth.
Vote: 7-0.

15. COUNCIL MATTERS OF INTEREST

16. ADJOURN

Prior to adjourning, City Manager Joyal informed the Council that the vote for the amended 12.C.1. may not have been recorded, the recording will be replayed and if the vote was not recorded, it will be placed on the July 9th agenda to vote on the amended resolution.

Councilor Retrosi moved to adjourn, seconded by Councilor Nemeth.
Vote: 7-0.