

CITY OF DOVER

CITY COUNCIL - MINUTES

Meeting Type: **Regular Meeting**
Meeting Location: **City Hall, Council Chambers**
Meeting Date: **Wednesday, January 28, 2026**
Meeting Time: **7:00 pm**

1. CALL TO ORDER

Mayor Shanahan called the meeting to order at 7:16pm.

2. ~~MOMENT OF SILENCE~~

3. ~~PLEDGE OF ALLEGIANCE~~

4. ROLL CALL ATTENDANCE

Present: Councilor Carmichael, Councilor Retrosi, Councilor Robison, Councilor Cullen, Councilor Granfield, Councilor Veitch, Deputy Mayor Williams, Mayor Shanahan

Absent: Councilor Richer (excused)

Also Present: City Manager Joyal, City Attorney Wyatt, City Clerk Vansylyvong-Bizier

5. PROCLAMATIONS/AWARDS

Mayor Shanahan presented a proclamation to Fire Chief Perry Plummer for his many years of outstanding service to the City of Dover.

6. APPROVAL OF AGENDA

7. PUBLIC HEARINGS

A. AUTHORIZATION TO ACCEPT AND EXPEND THE LCHIP PRESERVATION GRANT FOR LOWELL AVENUE HISTORIC PUMP STATION (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE) SPONSORED BY MAYOR SHANAHAN BY REQUEST

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

B. AUTHORIZATION TO ACCEPT AND EXPEND THE NHDES 2026 EXOTIC AQUATIC PLANT CONTROL GRANT (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE) SPONSORED BY MAYOR SHANAHAN BY REQUEST

Amy Dion, Dover, spoke in favor of the resolution.

Josh Dion, Dover, spoke in favor of the resolution.

Matthew Freeman, 3 Whittier St, spoke in opposition of the resolution.

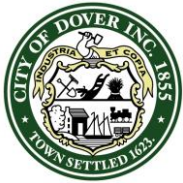
Kim Faustino, Dover, spoke in favor of the resolution.

John Atherton, 22 West Concord St, spoke in opposition of the resolution.

Shawn Mickelonis, 2 Regent Dr, spoke in opposition of the resolution.

C. AUTHORIZATION TO ACCEPT AND EXPEND THE PISCATAQUA REGION ESTUARIES PARTNERSHIP GRANT FOR ASH ALERT COMPREHENSIVE DOWNTOWN PLAN (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE) SPONSORED BY MAYOR SHANAHAN BY REQUEST

The Mayor, seeing no one wishing to speak, closed the Public Hearing.



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**D. AMEND FY2026 SCHEDULE OF FEES FOR AMBULANCE SERVICES
(THIS RESOLUTION REQUIRES A 2/3 MAJORITE VOTE)
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

8. PUBLIC FORUM

Taxpayers, Business owners, and Residents are invited to speak on any issue pertaining to the business of the City of Dover. Statements shall be limited to five minutes.

The Mayor, seeing no one wishing to speak, closed the Public Forum.

9. CITY MANAGER'S REPORT

City Manager Joyal gave an overview of the report he submitted to the Council.
Deputy Mayor Williams moved to accept the City Manager's report, seconded by Councilor Retrosi.
Vote: 8-0.

10. APPROVAL OF MINUTES

A. January 7, 2026 – Workshop Meeting

B. January 14, 2026 – Non-Public Meeting, Special Meeting, Regular Meeting

Deputy Mayor Williams moved to approve the minutes, seconded by Councilor Veitch.
Vote: 8-0

11. MAYOR'S REPORT

Mayor Shanahan gave an overview of the meetings and events he attended over the last few weeks.
Deputy Mayor Williams moved to accept the Mayor's report, seconded by Councilor Retrosi.
Vote: 8-0.

12. UNFINISHED BUSINESS

A. ORDINANCES IN THE 2nd READING

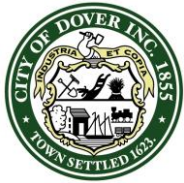
B. ORDINANCES IN THE 3RD READING

C. RESOLUTIONS

**1. AFFIRMATION OF VOTE ON B26018 AWARD OF BID – CENTRAL AVENUE URBAN
CORE WATER IMPROVEMENTS PHASE I TO SUR CONSTRUCTION
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Granfield.
City Manager Joyal gave an overview of the resolution to the Council.
Roll Call Vote: 8-0.

**2. AUTHORIZATION TO ACCEPT AND EXPEND THE LCHIP PRESERVATION GRANT
FOR LOWELL AVENUE HISTORIC PUMP STATION**



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(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Granfield.

City Manager Joyal gave an overview of the resolution to the Council.

Roll Call Vote: 7-1, with Councilor Cullen opposed.

3. AUTHORIZATION TO ACCEPT AND EXPEND THE NHDES 2026 EXOTIC AQUATIC PLANT CONTROL GRANT

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Robison.

City Manager Joyal gave an overview of the resolution to the Council.

Roll Call Vote: 5-3, with Mayor Shanahan, Councilor Veitch, and Councilor Robison opposed.

The resolution does not pass.

4. AUTHORIZATION TO ACCEPT AND EXPEND THE PISCATAQUA REGION ESTUARIES PARTNERSHIP GRANT FOR ASH ALERT COMPREHENSIVE DOWNTOWN PLAN

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Robison.

City Manager Joyal gave an overview of the resolution to the Council.

Deputy Mayor Williams stated the following disclosure:

"I am connected to the partners at Piscataqua region estuary partnership and recused myself from all decisions related to this grant on the UNH side in my day job I did not plan to recuse myself today because I was not involved in the decision making of the other side, but I am connected to it."

Roll Call Vote: 8-0.

5. AMEND FY2026 SCHEDULE OF FEES FOR AMBULANCE SERVICES
(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Veitch.

City Manager Joyal gave an overview of the resolution to the Council.

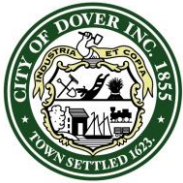
Roll Call Vote: 8-0.

13. NEW BUSINESS

A. CONSENT CALENDAR

1. APPROVAL OF REVISED SUB-LEASE TO BUBBY'S DELICATESSEN, LLC (DOVER TRANSPORTATION CENTER)

SPONSORED BY MAYOR SHANAHAN BY REQUEST



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- 2. APPROVAL TO RENEW THE INTERMUNICIPAL AGREEMENT TO PARTICIPATE IN THE ADAPTIVE MANAGEMENT FRAMEWORK UNDER THE GREAT BAY GENERAL PERMIT**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
 - 3. APPROVAL OF LICENSE AGREEMENT FOR MECHANIC STREET REALTY TRUST, LLC**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
 - 4. ACKNOWLEDGEMENT AND ACCEPTANCE OF THE GREAT BAY WATERSHED SIGNAGE FROM THE STRAFFORD REGIONAL PLANNING COMMISSION**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
 - 5. B26038 PLUMBING AND HEATING SERVICES AS NEEDED**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
 - 6. B25044 CONSTRUCTION EQUIPMENT RENTAL ADDITIONAL SCOPE OF WORK – SUR CONSTRUCTION DOWNTOWN STREET LIGHTING PROJECT**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
 - 7. AUTHORIZATION TO PURCHASE COMPUTER EQUIPMENT STATE OF NH CONTRACT WITH DELL MARKETING LP**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
- Deputy Mayor Williams moved to approve the Consent Calendar, seconded by Councilor Granfield.
- No Councilors wished to pull any items.
- Roll Call Vote: 8-0.

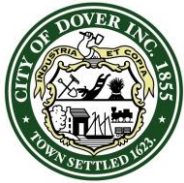
COMMITTEE REPORTS

1. Arts Commission (Robison)
2. Conservation Commission (Williams)
3. Library Board of Trustees (Richer)
4. Appointments Committee (Williams)
5. Planning Board (Richer)
6. School Board Liaison (Carmichael)
7. Recreation Advisory (Retrosi)
8. Energy Commission (Veitch)
9. Parking Commission (Cullen)
10. Legislative Liaison (Shanahan)
11. Committee for Racial Equity and Inclusion (Carmichael)
12. Graffiti Management Advisory Committee (Retrosi)
13. Ordinance Committee (Shanahan)
14. Solid Waste Advisory Committee (Richer)
15. Transportation Advisory Commission (Cullen)
16. Heritage Commission (Retrosi)
17. Board of Health (Veitch)
18. Downtown TIF Advisory Board (Robison)
19. Cochecho Waterfront Development Advisory Committee (Shanahan)
20. **COAST (Shanahan)**
21. **Waterfront TIF Advisory Board (Cullen)**
22. **Dover Main Street**
23. **Strafford Regional Planning Commission (Williams)**
24. **Government Affairs (Shanahan)**
25. **Cemetery Board (Veitch)**
26. **Joint Building Committee – Athletic Complex (Cullen)**
27. **Dover Housing Authority (Granfield)**
28. **Dover Utilities Commission (Carmichael)**

Mayor Shanahan gave an overview of the last COAST meeting to the Council.

Deputy Mayor Williams gave an overview of the most recent Strafford Regional Planning Commission meeting to the Council.

Councilor Cullen gave an overview of the last meeting of the Joint Building Committee – Athletic Complex to the Council.



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Councilor Granfield gave an update on the Dover Housing Authority to the Council.

B. RESOLUTIONS

**1. AUTHORIZATION TO MOVE CITY COMMERCIAL SIZE ACCOUNTS TO EVERSOURCE
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Retrosi.
City Manager Joyal gave an overview of the resolution to the Council.
A lengthy discussion ensued.
Roll Call Vote: 7-1, with Councilor Veitch opposed.

**2. AUTHORIZATION TO PURCHASE A NEW SPARTAN Smeal 100' REAR-MOUNT
TOWER LADDER FIRE TRUCK
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Retrosi.
City Manager Joyal gave an overview of the resolution to the Council.
Roll Call Vote: 8-0.

**3. AUTHORIZATION TO PURCHASE 2024 TYPE 1 AMBULANCE FROM THE TOWN OF
EASTON, MASS.
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Carmichael.
City Manager Joyal gave an overview of the resolution to the Council.
Roll Call Vote: 8-0.

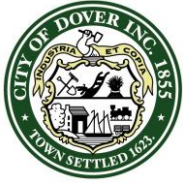
**4. AMEND THE AMOUNT FOR THE TAX CREDIT FOR SERVICE CONNECTED
PERMANENT AND TOTAL DISABILITY
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Robison.
City Manager Joyal gave an overview of the resolution to the Council.
Roll Call Vote: 8-0.

**5. AUTHORIZATION TO APPLY, ACCEPT, AND EXPEND DHA GRANT TO ESTABLISH
RECOVERY HOUSE AT AVON AVENUE
(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
(TO BE REFERRED A PUBLIC HEARING & VOTE ON FEBRUARY 11, 2026)
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

Deputy Mayor Williams moved to refer the resolution to a public hearing, seconded by Councilor Carmichael.
Councilor Granfield recused himself.
Vote: 7-0, with Councilor Granfield recused.

**6. ADOPTION OF RESIDENTIAL ANTI DISPLACEMENT AND RELOCATION ASSISTANCE
PLAN RELATED TO RECOVERY HOUSING
(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)**



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(TO BE REFERRED TO A PUBLIC HEARING & VOTE ON FEBRUARY 11, 2026)
SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to a public hearing, seconded by Councilor Carmichael.

Vote: 8-0.

- 7. REPROGRAM UNEXPENDED BOND PROCEEDS FROM FIFTH/GROVE STREET RECONSTRUCTION PROJECT TO HORNE STREET RECONSTRUCTION PROJECT (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)**
(TO BE REFERRED A PUBLIC HEARING ON FEBRUARY 11, 2026 WITH A VOTE TO OCCUR ON FEBRUARY 25, 2026)
SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to a public hearing, seconded by Councilor Carmichael.

Vote: 8-0.

- 8. REPROGRAM UNEXPENDED BOND PROCEEDS FROM ELM/SUMMER/BELKNAP STREET RECONSTRUCTION PROJECT TO LOWER CENTRAL AVENUE STREET RECONSTRUCTION PROJECT (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)**
(TO BE REFERRED TO A PUBLIC HEARING ON FEBRUARY 11, 2026 WITH A VOTE TO OCCUR FEBRUARY 25, 2026)
SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to a public hearing, seconded by Councilor Carmichael.

Vote: 8-0.

C. ORDINANCES IN 1ST READING

14. COUNCIL CORRESPONDENCE

15. COUNCIL MATTERS OF INTEREST

Councilor Robison gave his reason why he voted no on item 12.C.3. and asked the City Manager if it would be possible to investigate less toxic options.

16. ADJOURN

Councilor Robison moved to adjourn, seconded by Councilor Veitch.

Vote: 8-0.

Meeting adjourned at 9:25pm.