

CITY OF DOVER

CITY COUNCIL - MINUTES

Meeting Type: **Regular Meeting**
Meeting Location: **City Hall, Council Chambers**
Meeting Date: **Wednesday, February 11, 2026**
Meeting Time: **7:00 pm**

1. CALL TO ORDER

Mayor Shanahan called the meeting to order at 7:00 PM.

2. MOMENT OF SILENCE

3. PLEDGE OF ALLEGIANCE

Councilor Cullen led the pledge of allegiance.

4. ROLL CALL ATTENDANCE

Present: Councilor Richer, Councilor Carmichael, Councilor Retrosi, Councilor Robison, Councilor Cullen, Councilor Granfield, Councilor Veitch, Deputy Mayor Williams, Mayor Shanahan

Also Present: City Manager Joyal, City Attorney Wyatt, City Clerk Vansylyvong-Bizier

5. PROCLAMATIONS/AWARDS

6. APPROVAL OF AGENDA

Deputy Mayor Williams moved to approve the agenda, seconded by Councilor Carmichael.
Deputy Mayor Williams moved to move item 12.C.1. to right after public hearings, seconded by Councilor Retrosi.

Vote: 9-0.

Deputy Mayor Williams moved to approve the amended agenda, seconded by Councilor Retrosi.

Vote: 9-0.

7. PUBLIC HEARINGS

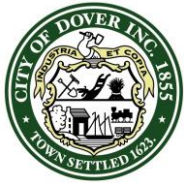
- A. REPROGRAM UNEXPENDED BOND PROCEEDS FROM FIFTH/GROVE STREET RECONSTRUCTION PROJECT TO HORNE STREET RECONSTRUCTION PROJECT (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE) (VOTE TO OCCUR ON FEBRUARY 25, 2026)**
SPONSORED BY MAYOR SHANAHAN BY REQUEST

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

- B. REPROGRAM UNEXPENDED BOND PROCEEDS FROM ELM/SUMMER/BELKNAP STREET RECONSTRUCTION PROJECT TO LOWER CENTRAL AVENUE STREET RECONSTRUCTION PROJECT (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE) (VOTE TO OCCUR FEBRUARY 25, 2026)**
SPONSORED BY MAYOR SHANAHAN BY REQUEST

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

- C. AUTHORIZATION TO APPLY, ACCEPT, AND EXPEND DHA GRANT TO ESTABLISH RECOVERY HOUSE AT AVON AVENUE (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)**



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(TO BE REFERRED A PUBLIC HEARING & VOTE ON FEBRUARY 25, 2026)

SPONSORED BY COUNCILOR RICHER

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

D. ADOPTION OF RESIDENTIAL ANTI DISPLACEMENT AND RELOCATION ASSISTANCE PLAN RELATED TO RECOVERY HOUSING

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

(TO BE REFERRED TO A PUBLIC HEARING & VOTE ON FEBRUARY 25, 2026)

SPONSORED BY COUNCILOR RICHER

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

8. PUBLIC FORUM

Taxpayers, Business owners, and Residents are invited to speak on any issue pertaining to the business of the City of Dover. Statements shall be limited to five minutes.

Peter Schmidt, Ward 1 State Rep, spoke about item 12.C.1. and asked the Council to address the milfoil treatment.

John Atherton, 22 West Concord St, spoke in favor of manual removal of milfoil in Willand Pond.

Kim Faustino, 7 Lakeview Dr, spoke in favor of using ProcellaCOR for the milfoil treatment in Willand Pond.

Cynthia Walter, 22 West Concord St, spoke in favor of manual removal of milfoil in Willand Pond.

Allison Davis, 11 Hidden Valley Dr, spoke in opposition of using ProcellaCOR for the treatment of milfoil in Willand Pond.

Amy Dion, 3 Earle St, spoke in favor of using ProcellaCOR for the treatment of milfoil in Willand Pond.

John Dion, 3 Earle St, spoke in favor of using ProcellaCOR for the treatment of milfoil in Willand Pond.

Matthew Freeman, 3 Whittier St, spoke in favor of using manual removal, DASH, for the treatment of milfoil in Willand Pond.

Shawn Mickelonis, Dover resident, spoke in favor of using manual removal, DASH, for the treatment of milfoil in Willand Pond.

9. CITY MANAGER'S REPORT – FY2027 PROPOSED BUDGET PRESENTATION

City Manager Joyal gave a presentation to the Council with the FY2027 budget information. The Manager also briefly went over the City Manager report he submitted to the Council.

City Manager Joyal asked that when the Council accepts his report to also include the appointment of Lexi Merchant to the CPCNH as an alternate member representative.

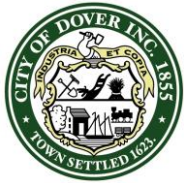
Deputy Mayor Williams moved to accept the City Manager's report, seconded by Councilor Carmichael.

Vote: 9-0.

10. APPROVAL OF MINUTES

A. January 28, 2026 – Workshop Meeting, Regular Meeting

B. February 4, 2026 – Workshop Meeting



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Deputy Mayor Williams moved to approve the minutes, seconded by Councilor Retrosi.
Vote: 9-0.

11. MAYOR'S REPORT

Mayor Shanahan went over the last few weeks of meetings and events. The Mayor also recommended the renewal of four Cochecho Waterfront Development Advisory Committee members:

Sean Fitzgerald

Steve Brown

Matt Cox

Kimberly Schuman

Deputy Mayor Williams moved to accept the Mayor's Report to include the CWDAC renewals, seconded by Councilor Veitch.

Vote: 9-0.

12. UNFINISHED BUSINESS

A. ORDINANCES IN THE 2ND READING

B. ORDINANCES IN THE 3RD READING

C. RESOLUTIONS

1. AUTHORIZATION TO ACCEPT AND EXPEND THE NHDES 2026 EXOTIC AQUATIC PLANT CONTROL GRANT

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to renew the resolution, seconded by Councilor Granfield.

Vote: 9-0.

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Retrosi.

Councilor Cullen moved to substitute the resolution provided in the packet to the Council as a whole, seconded by Councilor Retrosi.

Roll Call Vote: 7-2, with Mayor Shanahan and Councilor Richer opposed.

A lengthy discussion ensued.

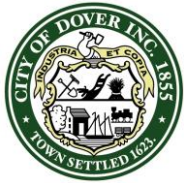
Deputy Mayor Williams moved to approve the substitute resolution, seconded by Councilor Retrosi.

Councilor Veitch moved to amend the resolution to strike the "And, further be it resolved..." section, seconded by Councilor Robison.

Roll Call Vote: 8-1, with Councilor Cullen opposed.

Deputy Mayor Williams moved to approve the amended, substituted resolution, seconded by Councilor Richer.

Roll Call Vote: 9-0.



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- 2. AUTHORIZATION TO APPLY, ACCEPT, AND EXPEND DHA GRANT TO ESTABLISH RECOVERY HOUSE AT AVON AVENUE
(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
(TO BE REFERRED A PUBLIC HEARING & VOTE ON FEBRUARY 25, 2026)
SPONSORED BY COUNCILOR RICHER**

Deputy Mayor Williams moved to refer the resolution to a public hearing and vote on February 25, seconded by Councilor Retrosi.
Vote: 9-0.

- 3. ADOPTION OF RESIDENTIAL ANTI DISPLACEMENT AND RELOCATION ASSISTANCE PLAN RELATED TO RECOVERY HOUSING
(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)
(TO BE REFERRED TO A PUBLIC HEARING & VOTE ON FEBRUARY 25, 2026)
SPONSORED BY COUNCILOR RICHER**

Deputy Mayor Williams moved to refer the resolution to a public hearing and vote on February 25, seconded by Councilor Retrosi.
Vote: 9-0.

13. NEW BUSINESS

A. CONSENT CALENDAR

- 1. ACCEPTANCE OF TRAIL EASEMENT FROM 59 TOLEND RD LLC (OWNER OF TAX MAP E-65, LOT 1)
SPONSORED BY MAYOR SHANAHAN BY REQUEST**
- 2. APPROVAL OF CITY OF DOVER EMPLOYMENT AGREEMENT REGARDING CITY ATTORNEY
SPONSORED BY MAYOR SHANAHAN BY REQUEST**
- 3. APPROVAL OF CITY OF DOVER EMPLOYMENT AGREEMENT REGARDING FIRE CHIEF
SPONSORED BY MAYOR SHANAHAN BY REQUEST**

Deputy Mayor Williams moved to approve the Consent Calendar, seconded by Councilor Veitch.
Roll Call Vote: 9-0.

COMMITTEE REPORTS

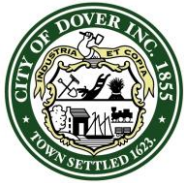
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| 1. Arts Commission (Robison) | 14. Solid Waste Advisory Committee (Richer) |
| 2. Conservation Commission (Williams) | 15. Transportation Advisory Commission (Cullen) |
| 3. Library Board of Trustees (Richer) | 16. Heritage Commission (Retrosi) |
| 4. Appointments Committee (Williams) | 17. Board of Health (Veitch) |
| 5. Planning Board (Richer) | 18. Downtown TIF Advisory Board (Robison) |
| 6. School Board Liaison (Carmichael) | 19. Cochecho Waterfront Development Advisory Committee (Shanahan) |
| 7. Recreation Advisory (Retrosi) | 20. COAST (Shanahan) |
| 8. Energy Commission (Veitch) | 21. Waterfront TIF Advisory Board (Cullen) |
| 9. Parking Commission (Cullen) | 22. Dover Main Street |
| 10. Legislative Liaison (Shanahan) | 23. Strafford Regional Planning Commission (Williams) |
| 11. Committee for Racial Equity and Inclusion (Carmichael) | 24. Government Affairs (Shanahan) |
| 12. Graffiti Management Advisory Committee (Retrosi) | 25. Cemetery Board (Veitch) |

Document Created by: Jerrica Vanslyvong-Bizier, City Clerk

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13. Ordinance Committee (Shanahan)

26. Joint Building Committee – Athletic Complex (Cullen)

27. Dover Housing Authority (Granfield)

28. Dover Utilities Commission (Carmichael)

Councilor Robison gave an overview of the last Arts Commission meeting.

Councilor Williams gave an overview of the most recent Conservation Commission.

Councilor Richer gave an overview of the most recent Library Trustees meeting.

Deputy Mayor Williams presented to the Council recommendations from the Appointments Committee:

New Appointments:

Robert Carrier – Dover Business and Industrial Development Authority – Regular Member (term: 2/11/2026 to 8/14/2027)

Deb Hackett – Dover Utilities Commission – Regular Member (term: 2/11/2026 to 6/25/2028)

Resignations:

Cliff Blake – Arts Commission

Sarah Santiago – Racial Equity and Inclusion Committee

David Dupont – Trustees of the Trust Fund

Bret Carmichael – DUC & Energy Commission

Lucas Veitch – Energy Commission

Renewals:

Jane Hamor – Arts Commission

Aleka Monroe – Arts Commission

Paige Vaughn – Arts Commission

Amy Warnock – Arts Commission

Sarah Davidson – Arts Commission

Jon Nichols – Arts Commission

Kim Hanson – Arts Commission

Change in Status:

Quincy Devine – regular to alternate – Energy Commission

Madelyn Bradley – alternate to regular – Energy Commission

Eric Ryherd – alternate to regular – Energy Commission

Steven Paulsen – alternate to regular Energy Commission

Kristen Murphy – regular to alternate – Conservation Commission

Brianna Group – alternate to regular – Conservation Commission

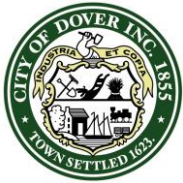
Deputy Mayor Williams moved to accept the recommendations, seconded by Councilor Carmichael.

Vote: 9-0.

Councilor Carmichael gave an update on the last School Board meeting.

Councilor Retrosi gave an update on the most recent Recreation Advisory Board meeting.

Councilor Veitch gave an update on the most recent Cemetery Board meeting.



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B. RESOLUTIONS

1. ADOPTION OF 2026-2027 CITY COUNCIL GOALS

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Granfield.
Vote: 9-0.

2. ACCEPTANCE OF THE FY27 ACTION PLAN AND EXPENDITURES FOR FY27 CDBG ENTITLEMENT FUNDS, FY26 PROGRAM INCOME AND FY27 PROGRAM INCOME (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

(TO BE REFERRED TO A PUBLIC HEARING & VOTE ON FEBRUARY 25, 2026)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to a public hearing, seconded by Councilor Richer.
Vote: 9-0.

3. FISCAL YEAR 2027 BUDGET APPROPRIATIONS, FEES, AND CAPITAL IMPROVEMENTS PROGRAM

(RESOLUTION TO BE REFERRED TO PUBLIC HEARING AS FOLLOWS: SCHOOL DEPARTMENT BUDGET HEARING ON FEBRUARY 25, 2026, CITY BUDGET HEARING ON WEDNESDAY, MARCH 11, 2026)

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE TO ADOPT PURSUANT TO DOVER CHARTER C6-3.1 WITH A VOTE TO BE HELD ON APRIL 1, 2026)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to the stated dates, seconded by Councilor Granfield.
Vote: 9-0.

C. ORDINANCES IN 1ST READING

1. CHAPTER 29, SECTION 3 NAMING OF CITY PROPERTY

(TO BE REFERRED TO A PUBLIC HEARING ON MARCH 11, 2026)

SPONSORED BY COUNCILOR CULLEN

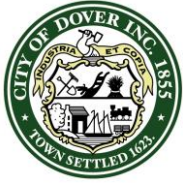
Deputy Mayor Williams moved to refer the resolution to a public hearing, seconded by Councilor Cullen.
Vote: 9-0.

14. COUNCIL CORRESPONDENCE

A. Xfinity Letter

Deputy Mayor Williams moved to place the letter on file, seconded by Councilor Retrosi.
Vote: 9-0.

15. COUNCIL MATTERS OF INTEREST



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16. ADJOURN

Councilor Carmichael moved to adjourn, seconded by Councilor Richer.

Vote: 9-0.

Meeting adjourned at 9:16 PM.