



CITY OF DOVER

CITY COUNCIL - MINUTES

Meeting Type: **Regular Meeting**
Meeting Location: **City Hall, Council Chambers**
Meeting Date: **Wednesday, March 11, 2026**
Meeting Time: **7:00 pm**

1. CALL TO ORDER

Mayor Shanahan called the meeting to order at 7:00 PM.

2. MOMENT OF SILENCE

3. PLEDGE OF ALLEGIANCE

Deputy Mayor Williams led the pledge of allegiance.

4. ROLL CALL ATTENDANCE

Present: Councilor Richer, Councilor Carmichael, Councilor Retrosi, Councilor Robison, Councilor Cullen, Councilor Granfield, Councilor Veitch, Deputy Mayor Williams, Mayor Shanahan

Also Present: City Manager Joyal, City Attorney Wyatt, City Clerk Vansylyvong-Bizier

5. PROCLAMATIONS/AWARDS

6. APPROVAL OF AGENDA

Deputy Mayor Williams moved to approve the agenda, seconded by Councilor Retrosi.
Vote: 9-0.

7. PUBLIC HEARINGS

A. FISCAL YEAR 2027 BUDGET APPROPRIATIONS, FEES, AND CAPITAL IMPROVEMENTS PROGRAM – CITY PORTION ONLY SPONSORED BY MAYOR SHANAHAN BY REQUEST

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

B. CHAPTER 29, SECTION 3, NAMING OF CITY PROPERTY SPONSORED BY COUNCILOR CULLEN

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

C. CHAPTER 9, SECTION 15, GRAFFITI MANAGEMENT ADVISORY COMMITTEE SPONSORED BY DEPUTY MAYOR WILLIAMS

The Mayor, seeing no one wishing to speak, closed the Public Hearing.

D. AUTHORIZATION TO ACCEPT AND EXPEND ADDITIONAL NEW HAMPSHIRE OFFICE OF HIGHWAY SAFETY GRANT (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE) SPONSORED BY MAYOR SHANAHAN BY REQUEST

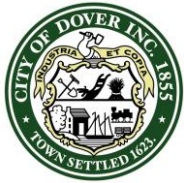
The Mayor, seeing no one wishing to speak, closed the Public Hearing.

8. PUBLIC FORUM

Taxpayers, Business owners, and Residents are invited to speak on any issue pertaining to the business of the City of Dover. Statements shall be limited to five minutes.

Elizabeth Bradder, property owner, spoke about the FY2027 budget.

Deb Clough, Don't Trash Dover, informed the Council of the Power of an Hour event taking place in April.



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John Atherton, 22 West Concord St, urged the Council to use mechanical means to remove the milfoil in Willand pond.

Cynthia Walters, 22 West Concord St, urged the Council to use mechanical means to remove the milfoil in Willand pond.

Richard Spence, 8 Madelyn, spoke against the use of an herbicide to remove milfoil from Willand pond.

Kate Surman, 39 Sandra's Run, spoke against the use of an herbicide to remove the milfoil in Willand pond.

Yulia Rothenberg, 5 Chartergrant, spoke against the use of an herbicide to remove milfoil in Willand pond.

Matthew Freeman, Whittier St, spoke against the use of an herbicide to remove milfoil in Willand pond.

Abe Maguire, Ayers Ln, spoke against the use of an herbicide to remove milfoil in Willand pond.

9. CITY MANAGER'S REPORT

City Manager Joyal gave an overview of his report to the Council. City Manager Joyal asked that when the Council accepts his report, they will also be accepting the adoption of the Ireland flag and the Olympic flag to the authorized flags to display list.

Deputy Mayor Williams moved to accept the Manager's report with the adoption of the two flags noted to be added to the authorized flags to display list, seconded by Councilor Carmichael.

Vote: 9-0.

Mayor Shanahan made a motion on behalf of the City Manager to endorse Councilor Granfield as Chair for the Dover Housing Authority, seconded by Councilor Retrosi.

Vote: 8-0, with Councilor Granfield recused.

10. APPROVAL OF MINUTES

A. February 18, 2026 – Workshop Meeting

B. February 25, 2026 – Regular Meeting

Deputy Mayor Williams moved to approve the minutes, seconded by Councilor Robison.

Vote: 9-0.

11. MAYOR'S REPORT

Mayor Shanahan gave an overview of the last few weeks of meetings and events he attended. The Mayor appointed Councilor Carmichael to the Steering Committee for the Transportation Chapter of the Master Plan.

Deputy Mayor Williams moved to accept the Mayor's report with the appointment of Councilor Carmichael, seconded by Councilor Retrosi.

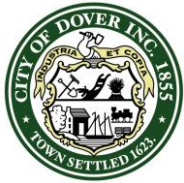
Vote: 9-0.

12. UNFINISHED BUSINESS

A. ORDINANCES IN THE 2nd READING

1. CHAPTER 29, SECTION 3, NAMING OF CITY PROPERTY SPONSORED BY COUNCILOR CULLEN

Deputy Mayor Williams moved to approve the ordinance, seconded by Councilor Cullen.



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Councilor Carmichael made a motion to remove "...and made significant contributions to the civic life of Dover" from item B in section 2-3, seconded by Councilor Richer.

Roll Call Vote: 4-5, with Councilor Retrosi, Councilor Cullen, Councilor Granfield, Deputy Mayor Williams, and Mayor Shanahan opposed.

Motion to amend failed.

Councilor Veitch made a motion to remove "...not related to the individual" from item A in section 29-3, seconded by Councilor Richer.

Roll Call Vote: 2-7, with Councilor Carmichael, Councilor Retrosi, Councilor Robison, Councilor Cullen, Councilor Granfield, Deputy Mayor Williams, and Mayor Shanahan opposed.

Motion to amend failed.

Roll Call vote on the original motion for approval of the ordinance: 5-4, with Councilor Richer, Councilor Carmichael, Councilor Robison, and Councilor Veitch opposed.

Ordinance passes as originally proposed.

2. CHAPTER 9, SECTION 15, GRAFFITI MANAGEMENT ADVISORY COMMITTEE SPONSORED BY DEPUTY MAYOR WILLIAMS

Deputy Mayor Williams moved to approve the ordinance, seconded by Councilor Robison.

Deputy Mayor Williams gave an overview of the ordinance to the Council.

Roll Call Vote: 9-0.

B. ORDINANCES IN THE 3RD READING

C. RESOLUTIONS

1. AUTHORIZATION TO ACCEPT AND EXPEND ADDITIONAL NEW HAMPSHIRE OFFICE OF HIGHWAY SAFETY GRANT (THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE) SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Carmichael.

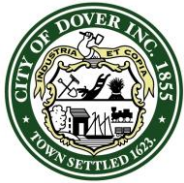
City Manager Joyal gave an overview of the resolution to the Council.

Roll Call Vote: 9-0.

13. NEW BUSINESS

A. CONSENT CALENDAR

1. AUTHORIZATION TO REPAIR AND PURCHASE FIRE EQUIPMENT OR PARTS FROM GREENWOOD EMERGENCY VEHICLES, LLC – SOLE SOURCE SPONSORED BY MAYOR SHANAHAN BY REQUEST



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2. **B22058 SAND & GRAVEL – BROX INDUSTRIES**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
3. **B25044 CONSTRUCTION EQUIPMENT RENTAL – DRAINAGE DESIGN CHANGE – S.U.R. CONSTRUCTION**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
4. **B26029 CONSULTING SERVICES TRANSPORTATION CHAPTER OF MASTER PLAN AUTHORIZATION TO AWARD TO VHB**
SPONSORED BY MAYOR SHANAHAN BY REQUEST
5. **B26047 STATE OF NH CONTRACT FOR NETWORKING HARDWARE LICENSING AND SERVICES TO PRESIDIO NETWORK SOLUTIONS LLC**
SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the Consent Calendar, seconded by Councilor Retrosi.

No resolutions were pulled for further discussion.

Roll Call Vote: 9-0.

COMMITTEE REPORTS

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| 1. Arts Commission (Robison) | 14. Solid Waste Advisory Committee (Richer) |
| 2. Conservation Commission (Williams) | 15. Transportation Advisory Commission (Cullen) |
| 3. Library Board of Trustees (Richer) | 16. Heritage Commission (Retrosi) |
| 4. Appointments Committee (Williams) | 17. Board of Health (Veitch) |
| 5. Planning Board (Richer) | 18. Downtown TIF Advisory Board (Robison) |
| 6. School Board Liaison (Carmichael) | 19. Cochecho Waterfront Development Advisory Committee (Shanahan) |
| 7. Recreation Advisory (Retrosi) | 20. COAST (Shanahan) |
| 8. Energy Commission (Veitch) | 21. Waterfront TIF Advisory Board (Cullen) |
| 9. Parking Commission (Cullen) | 22. Dover Main Street |
| 10. Legislative Liaison (Shanahan) | 23. Strafford Regional Planning Commission (Williams) |
| 11. Committee for Racial Equity and Inclusion (Carmichael) | 24. Government Affairs (Shanahan) |
| 12. Graffiti Management Advisory Committee (Retrosi) | 25. Cemetery Board (Veitch) |
| 13. Ordinance Committee (Shanahan) | 26. Joint Building Committee – Athletic Complex (Cullen) |
| | 27. Dover Utilities Commission (Carmichael) |

Mayor Shanahan gave an overview of the last Legislative Liaison report to the Council.

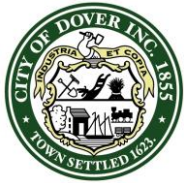
Mayor Shanahan gave an overview of the last Cochecho Waterfront Development Advisory Committee meeting to the Council.

Mayor Shanahan gave an overview of the Government Affairs report to the Council.

Councilor Cullen gave an overview of the last meeting of the Joint Building Committee for the Athletic Complex.

Councilor Carmichael gave an overview of the last meeting of the School Board to the council.

Councilor Veitch gave an overview of the last Energy meeting to the Council.



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B. RESOLUTIONS

1. B26035B AWARD OF RFP 2026 EXOTIC AQUATIC PLANT CONTROL AT WILLAND POND

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Retrosi. City Manager Joyal gave an overview of the resolution to the Council.

A lengthy discussion ensued.

Councilor Richer moved to amend the resolution to change the method of removal of the milfoil to option A as provided by C&D Underwater Maintenance, seconded by Councilor Veitch.

Roll Call Vote: 5-4, with Councilor Carmichael, Councilor Retrosi, Councilor Cullen, and Councilor Granfield opposed.

Mayor Shanahan moved to amend the 'Now, therefore' section to read: "the Purchasing Agent is hereby authorized to issue a purchase order to C&D Underwater Maintenance in the amount of \$149,000 and further be it resolved, the City Manager is hereby authorized to transfer the funds necessary to fund that expenditure", seconded by Councilor Carmichael. Roll Call Vote: 8-1, with Councilor Cullen opposed.

Deputy Mayor Williams moved to approve the twice amended resolution, seconded by Councilor Veitch.

Roll Call Vote: 7-2, with Councilor Cullen and Councilor Granfield opposed.

2. CITYWIDE 2025-2026 GROUNDWATER MONITORING PROGRAM WITH EMERY & GARRETT GROUNDWATER INVESTIGATIONS, LLC – EXPLORATORY TEST WELL DRILLING

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Robison. City Manager Joyal gave an overview of the resolution to the Council.

Roll Call Vote: 9-0.

3. B26041 2026 SIDEWALK IMPROVEMENTS – AUTHORIZATION TO AWARD TO JOHN LYMAN & SONS, INC.

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Robison. City Manager Joyal gave an overview of the resolution to the Council.

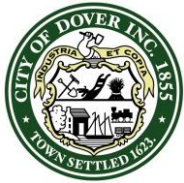
Roll Call Vote: 9-0.

4. B11001 OVERSIGHT OF CONSTRUCTION UPGRADES TO RIVER STREET PUMP STATION AMENDMENT NO. 2 WRIGHT-PIERCE

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Retrosi. City Manager Joyal gave an overview of the resolution to the Council.

Roll Call Vote: 9-0.



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5. B23040 RIVER STREET PUMP STATION UPGRADES AMENDMENT NO. 1 WATERLINE INDUSTRIES

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Veitch.
City Manager Joyal gave an overview of the resolution to the Council.
Roll Call Vote: 9-0.

6. B25085 ROCK SALT & SOLAR SALT COOPERATIVE PURCHASE – MORTON SALT, INC. – AUTHORIZATION FOR ADDITIONAL TONNAGE

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to approve the resolution, seconded by Councilor Veitch.
City Manager Joyal gave an overview of the resolution to the Council.
Roll Call Vote: 9-0.

7. SETTING OF PROPERTY TAX EXEMPTIONS FOR ELDERLY, BLIND AND DISABLED FOR FY2027

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

(TO BE REFERRED TO A PUBLIC HEARING AND VOTE ON MARCH 25, 2026)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to a public hearing on March 25, seconded by Councilor Cullen.
Vote: 9-0.

8. REPROGRAM UNEXPENDED CIP APPROPRIATION FROM GARRISON HILL PARK FY2023 CIP PROJECT TO NEBI PARK & PAVILION CIP PROJECT

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

(TO BE REFERRED TO A PUBLIC HEARING AND VOTE ON MARCH 25, 2026)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to a public hearing on March 25, seconded by Councilor Carmichael.
Vote: 9-0.

9. REPROGRAM UNEXPENDED BOND PROCEEDS FROM FIFTH/GROVE STREET RECONSTRUCTION PROJECT TO DOWNTOWN TRAFFIC AND PEDESTRIAN IMPROVEMENTS PROJECT

(THIS RESOLUTION REQUIRES A 2/3 MAJORITY VOTE)

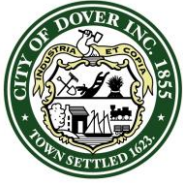
(TO BE REFERRED TO A PUBLIC HEARING ON MARCH 25, 2026 WITH A VOTE TO OCCUR ON APRIL 8, 2026)

SPONSORED BY MAYOR SHANAHAN BY REQUEST

Deputy Mayor Williams moved to refer the resolution to a public hearing on March 25, seconded by Councilor Carmichael.
Vote: 9-0.

C. ORDINANCES IN 1ST READING

14. COUNCIL CORRESPONDENCE



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Deputy Mayor Williams moved to place an email from Marc Blumenthal on file, seconded by Councilor Carmichael.

Vote: 9-0.

15. COUNCIL MATTERS OF INTEREST

Councilor Retrosi gave praise to the artists at the Dover High Arts Showcase.

Councilor Robison clarified a statement he made at the last Council workshop in regards to the PD budget.

Mayor Shanahan thanked and acknowledged Dana Mitchell for a job well done at the D.A.R.E. graduation and his work with Dover Youth to Youth.

16. ADJOURN

Councilor Carmichael moved to adjourn, seconded by Councilor Retrosi.

Vote: 9-0.

Meeting adjourned at 10:04 PM.